

10 April 1952

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MEMORANDUM FOR: [REDACTED]

SUBJECT : Guidance for Preparation of the Means Paper

1. I visualize this paper's being no more than 12 to 15 pages in length, which would discuss major courses of action which this Government could pursue toward attainment of its national objectives. The problem could be worded somewhat as follows: "To determine and evaluate the major courses of action the U. S. Government could pursue unilaterally or with its allies to achieve the retraction of Soviet power and to foster a stronger orientation of the free world toward the U. S."

2. I would visualize an operating technique and time scale somewhat as follows:

a. An outline draft paper prepared by yourself and [REDACTED] typed with about six copies and referred to each Branch Chief (including IO and the PW Workshop) and [REDACTED] by noon, Tuesday, 15 April, requesting comments in 24 hours.

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b. Recasting of the paper in ditto form for informal distribution to area planners, requesting their comments and suggestions by noon, Monday, 21 April. (I will be back on that date.)

c. Consolidation of area comments and preparation of a new draft by noon, Wednesday, 23 April, for submission to [REDACTED] for comments in 24 hours.

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d. Week-end of April 26, polish for submission on Monday morning of draft to ADPC for transmittal on Tuesday, 29 April, to DD/P.

We may be able to step this scale of activity up, and I would prefer it if possible, since the paper will not be too long.

3. I would visualize our annexes, "Points of Conflict," and "Vulnerabilities," which were with our first capabilities paper, as being annexes to this paper.

4. It appears to me that this problem has to be treated in its broadest context, listing six or seven major courses of action, the advantages and disadvantages of pursuit of these courses of action, and the specific geographical area and some category of priority where each could be applied.

Although the emphasis

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Although the emphasis should primarily be from the covert side, we have to take into consideration the overt implications as well. The courses of action might include what you hope to accomplish by the courses of action, since this tone seems to be a requisite in the capabilities paper. The paper should then end with some succinct conclusions as to the most suitable courses of action to pursue.

5. I believe some of the principal courses of action to be considered are as follows:

a. Economic blockade (China), or as a contra-distinction, the controlled trade with selected European satellites or the fostering of trade relations between China and [REDACTED] (Smith recommends this).

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e. Strengthening of the United Nations and specific action to place Tunisia and Morocco under UN leadership.

f. Settlement of the Indochina problem in the UN.

g. Sponsorship of the Atlantic Community concept.

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6. I would think your preliminary list would support as objectives or techniques, the above major courses of action, rather than be considered as abstract actions by themselves.

F. R. Z.

FY/CPP/FRZ:blr

Orig. - Addressee

cc: [REDACTED]

sub. file

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SECRET

ROUTING AND RECORD SHEET

INSTRUCTIONS: Officer designations should be used in the "TO" column. Under each comment a line should be drawn across sheet and each comment numbered to correspond with the number in the "TO" column. Each officer should initial (check mark insufficient) before further routing. This Routing and Record Sheet should be returned to Registry.

FROM:

NO.

DATE

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